Department of Corrections and Rehabilitation

NOTICE OF CHANGE TO REGULATIONS

Section: 3190	NCR Number: 21-14	Publication Date: December 3, 2021

INSTITUTION POSTING AND CERTIFICATION REQUIRED

This Notice announces the proposed amendment of section 3190 of the California Code of Regulations, Title 15, Crime Prevention and Corrections, Division 3, Chapter 1, and the Religious Personal Property Matrix, which is incorporated by reference, regarding Religious Personal Property.

PUBLIC COMMENT PERIOD

The public comment period will close on **January 21, 2022.** Any person may submit written comments about the proposed regulations by mail to the California Department of Corrections and Rehabilitation (CDCR or department), Regulation and Policy Management Branch (RPMB), P.O. Box 942883, Sacramento, CA 94283-0001, or by e-mail to RPMB@cdcr.ca.gov. All written comments must be received or postmarked no later than **January 21, 2022**.

POSTING

This Notice shall be posted immediately upon receipt at locations accessible to inmates, parolees, and employees in each department facility and field office not later than five calendar days after receipt. Also, institutions and facilities shall make this Notice available for review by inmates in segregated housing who do not have access to the posted copies, and shall distribute it to inmate law libraries and advisory councils. CDCR Form 621-A (Rev. 05/19), Certification of Posting, shall be returned to RPMB by mail or email. See Department Operations Manual section 12010.6.7 for posting and certification of posting procedures.

CONTACT PERSON

Inquiries regarding this Notice should be directed to R. Ruiz, by mail to California Department of Corrections and Rehabilitation, RPMB, P.O. Box 942883, Sacramento, CA 94283-0001, by telephone at (916) 445-2244, or e-mail to RPMB@cdcr.ca.gov. Inquiries regarding the subject matter of these regulations should be directed to Charles Richey, Division of Adult Institutions, at (916) 203-9384.

Original signed by:

JEFF MACOMBER
Undersecretary, Operations
California Department of Corrections and Rehabilitation

Attachments

NOTICE OF PROPOSED REGULATIONS
California Code of Regulations
Title 15, Crime Prevention and Corrections
Department of Corrections and Rehabilitation

NOTICE IS HEREBY GIVEN that the Secretary of the California Department of Corrections and Rehabilitation (CDCR or department), proposes to amend section 3190 into Title 15, Division 3, Chapter 1, regarding Religious Personal Property.

PUBLIC COMMENT PERIOD

The public comment period begins **December 3, 2021** and closes on **January 21, 2022.** Any person may submit written comments by mail addressed to the primary contact person listed below, or by email to rpmb@cdcr.ca.gov, before the close of the comment period. For questions regarding the subject matter of the regulations, call the program contact person listed below.

No public hearing is scheduled for these proposed regulations; however, pursuant to Government Code section 11346.8, any interested person or their duly authorized representative may request a public hearing, no later than 15 days prior to the close of the written comment period.

CONTACT PERSONS

Primary Contact	Back-Up	Program Contact
R. Ruiz Telephone: (916) 445-2244 Regulation and Policy Management Branch P.O. Box 942883 Sacramento, CA 94283-0001	Y. Sun Telephone: (916) 445-2269 Regulation and Policy Management Branch P.O. Box 942883 Sacramento, CA 94283-0001	Charles Richey Telephone: (916) 203-9384

AUTHORITY AND REFERENCE

Government Code section 12838.5 provides that commencing July 1, 2005, CDCR succeeds to, and is vested with, all the powers, functions, duties, responsibilities, obligations, liabilities, and jurisdiction of abolished predecessor entities, such as: Department of Corrections, Department of the Youth Authority, and Board of Corrections.

Penal Code (PC) section 5000 provides that commencing July 1, 2005, any reference to Department of Corrections in this or any code, refers to the CDCR, Division of Adult Operations.

PC section 5050 provides that commencing July 1, 2005, any reference to the Director of Corrections in this or any other code, refers to the Secretary of the CDCR. As of that date, the office of the Director of Corrections is abolished.

PC section 5054 provides that commencing July 1, 2005, the supervision, management, and control of the State prisons, and the responsibility for the care, custody, treatment, training, discipline, and employment of persons confined therein are vested in the Secretary of the CDCR.

PC section 5055 provides that commencing July 1, 2005, all powers and duties previously granted to and imposed upon the Department of Corrections shall be exercised by the Secretary of the CDCR.

PC section 5058 authorizes the Director to prescribe and amend rules and regulations for the administration of prisons and for the administration of the parole of persons.

PC section 5058.3 authorizes the Director to certify in a written statement filed with Office of Administrative Law that operational needs of the department require adoption, amendment, or repeal of regulation on an emergency basis.

INFORMATIVE DIGEST / POLICY STATEMENT OVERVIEW

The First and Fourteenth Amendments of the United States Constitution, the federal Religious Land Use and Institutionalized Persons Act of 2000 (RLUIPA), 42 United States Code sections 2000cc et seq., and section 5009 of the Penal Code (PC) sets out a legislative intent that "prisoners shall be afforded reasonable opportunities to exercise religious freedom." The RPPM itemizes and standardizes the authorized religious personal property that inmates may possess for use in the practice of their religious faith while keeping with security and safety considerations that must be maintained in a correctional setting. The RPPM is updated to include additional religious personal property items per recent case law, and items that the department determined do not pose a threat to the safety and security of the institution. For additional clarity, the RPPM is reorganized into alphabetical order and corrects grammatical and typographical errors.

This action will:

- Adopt new subsection 3190(c) to include religious personal property regulations.
- Update the Religious Personal Property Matrix to include additional items as requested by inmates and approved by the Statewide Religious Review Committee and the Director of the Division of Adult Institutions.
- Incorporate by reference CDCR Form 2279 (Rev. 10/21), Religious Personal Property Matrix Request for Additional Item.

DOCUMENTS INCORPORATED BY REFERENCE

Religious Personal Property Matrix (Rev. 12/3/21*) *note subject to change upon final approval
CDCR Form 2279 (Rev. 10/21), Religious Personal Property Matrix Request for Additional Item

SPECIFIC BENEFITS ANTICIPATED BY THE PROPOSED REGULATIONS

The proposed regulatory action will continue to benefit inmates and CDCR staff by expanding upon the current list of allowable religious personal property items, minimizing further litigation against the department, continuing to aid in eliminating inconsistencies among institutions while providing inmates opportunities to exercise religious freedom. Implementation of this proposed regulation will also ensure the continued safety and security of the institutions by restricting gang colors, placing limitations on the sizes and substance of items that could be used as weapons or as a means of introducing contraband into an institution, benefiting the health and welfare of California residents. The regulations do not directly affect the state's environment.

EVALUATION OF INCONSISTENCY / INCOMPATIBILITY WITH EXISTING LAWS AND REGULATIONS

Pursuant to Government Code section 11346.5(a)(3)(D), the department has determined the proposed regulations are not inconsistent or incompatible with existing regulations. After conducting a review for any regulations that would relate to or affect this area, the department has concluded that these are the only regulations that concern Authorized Religious Personal Property in California Institutions.

LOCAL MANDATES

This action imposes no mandates on local agencies or school districts, or a mandate which requires reimbursement of costs or savings pursuant to Government Code sections 17500 - 17630.

FISCAL IMPACT STATEMENT

- Cost or savings to any state agency: *None*
- Cost to any local agency or school district that is required to be reimbursed: *None*
- Other nondiscretionary cost or savings imposed on local agencies: *None*
- Cost or savings in federal funding to the state: *None*

EFFECT ON HOUSING COSTS

The department has made an initial determination that the proposed action will have no significant effect on housing costs.

COST IMPACTS ON REPRESENTATIVE PRIVATE PERSONS OR BUSINESSES

The department is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

SIGNIFICANT STATEWIDE ADVERSE ECONOMIC IMPACT ON BUSINESS

The department has made an initial determination that the proposed regulations will not have a significant statewide adverse economic impact directly affecting business, including the ability of California businesses to compete with businesses in other states, because the proposed regulations place no obligations or requirements on any business.

EFFECT ON SMALL BUSINESSES

The department has determined that the proposed regulations will not affect small businesses. This action has no significant adverse economic impact on small business because they place no obligations or requirements on any business.

RESULTS OF THE ECONOMIC IMPACT ASSESSMENT

The department has determined that the proposed regulation will have no effect on the creation of new, or the elimination of existing, jobs or businesses within California, or effect the expansion of businesses currently doing business in California. The proposed regulations will benefit worker safety as the proposed regulations aid in eliminating inconsistencies among institutions while providing inmates opportunities to exercise religious freedom. Implementation of this proposed regulation will also ensure the continued safety and security of the institutions by restricting gang colors, placing limitations on the sizes and substance of items that could be used as weapons or as a means of introducing contraband into an institution, benefiting the health and welfare of California residents. The regulations do not directly affect the state's environment.

CONSIDERATION OF ALTERNATIVES

The department must determine that no reasonable alternative considered by the department or that has otherwise been identified and brought to the attention of the department would be more effective in carrying out the purpose for which the action is proposed, would be as effective and less burdensome to affected private persons than the proposed regulatory action, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provisions of law. Interested persons are invited to present statements or arguments with respect to any alternatives to the changes proposed during the written comment period or at a scheduled hearing should one be scheduled.

AVAILABILITY OF PROPOSED TEXT AND INITIAL STATEMENT OF REASONS

The department has prepared and will make available the text and the Initial Statement of Reasons (ISOR) of the proposed regulations. The rulemaking file for this regulatory action, which contains those items and all information on which the proposal is based (i.e., rulemaking file) is available to the public upon request directed to the department's contact person. The proposed text, ISOR, and Notice of Proposed Regulations will also be made available on the department's website: www.cdcr.ca.gov.

AVAILABILITY OF THE FINAL STATEMENT OF REASONS

Following its preparation, a copy of the Final Statement of Reasons may be obtained from the department's contact person.

AVAILABILITY OF CHANGES TO PROPOSED TEXT

After considering all timely and relevant comments received, the department may adopt the proposed regulations substantially as described in this Notice. If the department makes modifications which are sufficiently related to the originally proposed text, it will make the modified text, with the changes clearly indicated, available to the public for at least 15 days before the department adopts, amends or repeals the regulations as revised. Requests for copies of any modified regulation text should be directed to the contact person indicated in this Notice. The department will accept written comments on the modified regulations for at least 15 days after the date on which they are made available.

TEXT OF PROPOSED REGULATIONS

In the following text, ~~strikethrough~~ indicates deleted text; underline, indicates added text.

California Code of Regulations, Title 15. Crime Prevention and Corrections

Division 3. Adult Institutions, Programs and Parole

Chapter 1. Rules and Regulations of Adult Operations and Programs

Subchapter 2. Inmate Resources

Article 9. Personal Property and Religious Personal Property

3190. General Policy.

Subsection 3190(a) is unchanged.

Subsection 3190(b) is amended to read:

(b) Specific items of personal ~~and religious~~ property shall be established by a consensus of individual facilities within the Division of Adult Institutions. An Authorized Personal Property Schedule, identifying a list of allowable property, not including religious property, shall be developed and updated no more frequently than twice yearly. Local facility exemptions to the property lists shall also be identified. All changes to the Authorized Personal Property Schedule shall be adopted in accordance with the rulemaking requirements of the Administrative Procedure Act (Government Code ~~S~~sections 11340 through 11350.3) and, if applicable, Penal Code section 5058.3. ~~The Religious Personal Property Matrix (Revised 6/27/13) identifies a separate list of allowable personal religious property, and is incorporated by reference. The Religious Personal Property Matrix shall be developed and updated by the Wardens Advisory Group/Religious Review Committee no more frequently than twice yearly. Local exceptions to the Religious Personal Property Matrix shall also be identified. All changes to the Religious Personal Property Matrix shall be adopted in accordance with the rulemaking requirements of the Administrative Procedure Act (Government Code Sections 11340 through 11350.3) and, if applicable, Penal Code 5058.3.~~

The following five property lists are incorporated by reference:

(1) Authorized Personal Property Schedule - Reception Center Male Inmates (Rev. 7/6/20). This personal property schedule applies to all facilities which operate Male Reception Center Housing.

(2) Authorized Personal Property Schedule - General Population Levels I, II, and III, Male Inmates (Rev. 7/6/20). This personal property schedule applies to all facilities which operate Levels I, II, III Male Inmate Housing.

(3) Authorized Personal Property Schedule - Level IV Male Inmates (Rev. 7/6/20). This personal property schedule applies to all facilities which operate Level IV Male Inmate Housing.

(4) Authorized Personal Property Schedule - Administrative Segregation Units (ASU) ~~/~~, Security Housing Units (SHU) ~~/~~, or Psychiatric Services Units (PSU) Male Inmates

(Rev. 7/6/20). This personal property schedule applies to all facilities which operate ASU ~~/~~, SHU ~~/~~, or PSU Male Inmate Housing.

(5) Authorized Personal Property Schedule - Female Inmates (Rev. 7/6/20). This personal property schedule applies to all facilities which operate Female Inmate Housing.

Existing subsection 3190(c) is renumbered 3190(d).

~~(c)~~(d) [No change to text.]

Text regarding authorized religious personal property is relocated from subsection 3190(b) to new subsection 3190(c), and is amended to read:

(c) The Religious Personal Property Matrix (RPPM) (Revised ~~6/27/13~~ 12/3/21 *note subject to change upon final approval) identifies a separate list of allowable personal religious property, and is incorporated by reference. The ~~Religious Personal Property Matrix~~ RPPM shall be developed and updated by the ~~Wardens Advisory Group/~~Statewide Religious Review Committee (SRRC) no more frequently than twice yearly. Local exceptions to the ~~Religious Personal Property Matrix~~ RPPM shall also be identified.

New subsection 3190(c)(1) is adopted to read:

(1) Inmate requests for additional religious personal property items to be added to the RPPM shall be submitted to the local Religious Review Committee (RRC) on a CDCR Form 2279 (Rev. 10/21), Religious Personal Property Matrix Request for Additional Item, which is incorporated by reference. The local RRC shall review the request and forward the CDCR Form 2279 with a recommendation to the SRRC for review and decision.

New subsection 3190(c)(2) is adopted to read:

(2) All changes to the RPPM shall be adopted in accordance with the rulemaking requirements of the Administrative Procedure Act (Government Code sections 11340 through 11350.3) and, if applicable, Penal Code section 5058.3.

Existing subsections 3190(d) through 3190(s) are renumbered 3190(e) through 3190(t), and text is unchanged.

~~(d)~~(e) [No change to text.]

~~(d)(1)~~(e)(1) [No change to text.]

~~(d)(2)~~(e)(2) [No change to text.]

~~(e)~~(f) [No change to text.]

~~(f)~~(g) [No change to text.]

~~(g)~~(h) [No change to text.]

~~(h)~~(i) [No change to text.]

~~(i)~~(j) [No change to text.]

~~(j)~~(k) [No change to text.]

~~(k)(1)~~ through ~~(k)(8)~~ are renumbered (l)(1) through (l)(8). [No change to text.]

~~(l)~~(m) [No change to text.]

~~(l)(1)~~ through ~~(l)(5)~~ are renumbered (m)(1) through (m)(5). [No change to text.]

~~(m)~~(n) [No change to text.]

~~(n)~~(o) [No change to text.]

~~(o)~~(p) [No change to text.]

~~(p)~~(q) [No change to text.]

~~(q)~~(r) [No change to text.]

~~(r)~~(s) [No change to text.]

~~(s)~~(t) [No change to text.]

Existing subsection 3190(t) is renumbered 3190(u) and amended to read:

(~~t~~u) Inmates shall ~~not~~ be permitted to possess ~~any~~ membership cards, identification cards, or service-type cards ~~other than~~ in addition to those issued by the department in accordance with subsection 3237(c).

Existing subsections 3190(u) and 3190(v) are renumbered 3190(v) and 3190(w). Text is unchanged.

~~(u)~~(v) [No change to text.]

~~(v)~~(w) [No change to text.]

Incorporated by reference into CCR Title 15 section 3190

RELIGIOUS PERSONAL PROPERTY MATRIX (RPPM)

(Revised ~~6/27/13~~ 12/3/21*)

*note subject to change upon final approval

RELIGIOUS PERSONAL PROPERTY FOR LEVEL I, II, III, IV, CAMPS, AND COMMUNITY CORRECTIONAL FACILITIES INMATES

- 1. **PURPOSE:** THE RELIGIOUS PERSONAL PROPERTY MATRIX APPLIES TO BOTH MALE AND FEMALE INMATES, AND REFLECTS PERSONAL RELIGIOUS PROPERTY THAT INMATES MAY POSSESS. CONGREGATE ~~/~~ GROUP RELIGIOUS ITEMS WILL BE DETERMINED BY THE LOCAL RELIGIOUS REVIEW COMMITTEE (RRC).

- **2. RELIGIOUS TEXTS:** (~~I.E~~. E.G., TORAH, HOLY QURAN, VEDAS, POETIC EDDA, BIBLE, ETC.) SHALL BE PERMITTED AS AUTHORIZED IN CALIFORNIA CODE OF REGULATIONS (CCR), TITLE 15, SECTION 3190(~~j~~k)(7). THE NUMBER OF TEXTS SHALL NOT EXCEED THE LIMIT ALLOWED BY THE AUTHORIZED PERSONAL PROPERTY SCHEDULE (APPS).

- **3. EXEMPTION REQUESTS:** INMATES ARE PERMITTED PERSONAL RELIGIOUS ITEMS LISTED IN THIS MATRIX. FACILITIES MAY SUBMIT REQUESTS TO BE EXEMPTED FROM THE RELIGIOUS PERSONAL PROPERTY ITEMS DETAILED IN THIS MATRIX. REQUESTS SHALL BE SUBMITTED TO THE ~~STANDARDIZED PROCEDURES UNIT~~ OFFICE OF POLICY STANDARDIZATION, RELIGIOUS PROGRAMS OVERSIGHT UNIT WITH A COPY TO THE APPROPRIATE MISSION BASED ASSOCIATE DIRECTOR. ALL REQUESTS MUST INCLUDE RATIONALE AND SUPPORTING DATA**.**

- **4. COLOR RESTRICTIONS**: ITEMS SHALL BE WHITE, GRAY OR MULTICOLORED ONLY UNLESS OTHERWISE NOTED. MULTICOLORED ITEMS SHALL HAVE WHITE OR GRAY AS THE PREDOMINANT COLOR. INMATES ARE PROHIBITED FROM POSSESSING, USING, CREATING, OR WEARING PERSONAL RELIGIOUS ~~CLOTHING~~ ITEMS IN ANY PREDOMINANT SHADE OF GREEN, BLACK, BROWN, TAN, YELLOW, RED, OR BLUE UNLESS OTHERWISE INDICATED. MULTICOLORED ITEMS SHALL CONSIST OF THREE OR MORE COLORS AND NOT ~~APPEAR TO~~ BE PREDOMINANTLY ONE OF THE RESTRICTED COLORS ~~PREVIOUSLY~~ LISTED HEREIN.

5. RELIGIOUS CLOTHING: INMATES ARE PERMITTED TO WEAR AND POSSESS PERSONAL RELIGIOUS ITEMS AS INDICATED IN THIS MATRIX.

- **6. RELIGIOUS CLOTHING PROHIBITIONS AND AUTHORIZATIONS:** INMATES ARE PROHIBITED FROM POSSESSING, USING, CREATING, OR WEARING PERSONAL RELIGIOUS CLOTHING:

a. WITH HOODS, PICTURES, ~~DECORATIVE~~ ZIPPERS, OR INSIDE POCKETS~~, OR ZIPPERED POCKETS~~.

- b. ~~INMATES ARE PROHIBITED FROM POSSESSING, USING, CREATING OR WEARING ANY ITEMS~~ WITH ANY DESIGN, SIGN, SYMBOL, OR ILLUSTRATION IDENTIFIED AS BEING ASSOCIATED WITH A SECURITY THREAT GROUP.

- c. ~~ALL INMATES ARE PROHIBITED FROM POSSESSING, USING, CREATING, OR WEARING ITEMS~~ WHICH ARE OBSCENE, AS DESCRIBED IN CCR, TITLE 15 SECTION 3008, OR WHICH HAVE LOGOS, ~~CODED~~ MESSAGES, LETTERING, PICTURES WHICH ADVERTISE OR DEPICT ALCOHOL,

SECURITY THREAT GROUPS, PROFANITY, SEX, WEAPONS, DRUGS, OR DRUG PARAPHERNALIA.

- d. ~~MALE INMATES SHALL NOT RECEIVE OR POSSESS ITEMS OF RELIGIOUS CLOTHING~~ DESIGNED AND MANUFACTURED SPECIFICALLY FOR ~~WOMEN~~ THE OPPOSITE SEX, UNLESS ~~AUTHORIZED FOR MEDICAL REASONS~~ IDENTIFIED AND DOCUMENTED AS TRANSGENDER. TRANSGENDER WOMEN HOUSED IN MALE INSTITUTIONS ARE AUTHORIZED TO POSSESS AND PURCHASE FEMALE HEADGEAR, AND TRANSGENDER MEN HOUSED IN FEMALE INSTITUTIONS ARE AUTHORIZED TO POSSESS AND PURCHASE MALE HEADGEAR.

7. ITEM USE LIMITATIONS: THESE ITEMS CANNOT BE WORN WHEN LEAVING INSTITUTION GROUNDS.

8. INMATE REQUEST FOR ADDITIONAL ITEMS: INMATE REQUESTS FOR ADDITIONAL RELIGIOUS PERSONAL PROPERTY ITEMS SHALL BE SUBMITTED TO THE LOCAL RELIGIOUS REVIEW COMMITTEE (RCC) UTILIZING FORM CDCR 2279 (Rev. 02/17), RELIGIOUS PERSONAL PROPERTY MATRIX (RPPM) REQUEST FOR ADDITIONAL ITEM. THE RRC WILL FORWARD THEIR RECOMMENDATIONS TO THE STATEWIDE RELIGIOUS REVIEW COMMITTEE.

9. CONSIDERATIONS: DETERMINATIONS CONCERNING RELIGIOUS PERSONAL PROPERTY ITEMS FOR INDIVIDUAL INMATES IN SPECIALIZED HOUSING UNITS OR PROGRAMS (ASU~~/~~, PSU~~/~~, SHU~~/~~, CCCMS, EOP, RC) MAY BE MADE ON A CASE-BY-CASE BASIS, BASED UPON THE INMATE'S BEHAVIOR~~/~~, MENTAL HEALTH STATUS~~/~~, SAFETY~~/~~ OR SECURITY NEEDS. DECISIONS MUST BE APPROVED BY THE RESPECTIVE HIRING AUTHORITIES OR DESIGNEES.

10. RESTRICTION OF APPROVED ITEMS: THE INSTITUTION HEAD OR DESIGNEE RETAINS THE AUTHORITY TO REMOVE OR RESTRICT USE OF AN APPROVED RELIGIOUS ITEM BASED ON A SERIOUS THREAT TO FACILITY SECURITY OR TO THE SAFETY OF INMATES AND STAFF IN ACCORDANCE WITH CCR, TITLE 15, SUBSECTION 3213(e). ANY MISUSE OF MATERIALS MAY RESULT IN LOSS OF PRIVILEGE.

Item Description With additional requirements and restrictions.	General Population	ASU/PSU/SHU
	PRIVILEGE GROUP	
	A, B, C	D
ALTAR CLOTH – ~~Maximum~~ ~~s~~Size not to exceed ~~24"~~ 36" x 24" or 914.4 millimeters [mm.] x 609.6 mm. ~~One item per inmate. White, gray, or multicolored~~ Refer to color restrictions (Page 1, Item 4).	**1**	~~**0**~~ **1**
~~**ASSORTED HERBS** - Mint, Cedar, Lavender, Sweet Grass, Sage, Bitterroot, Copal, Willow Leaves, Bear Root, and Sandalwood. Combined total quantity limited to four ounces or less at any time.~~	~~**4 oz.**~~	~~**0**~~
BEADED HEAD BAND, WRIST BAND, AND CHOKER – ~~Shall be multicolored. One of each item per inmate.~~ Item shall not exceed 1" or 25.4 mm. in width. Refer to Beading Materials. Refer to color restrictions (Page 1, Item 4). Refer to item use limitations. (Page 2, Item 7).	**1 ea.**	**0**
BEADING MATERIALS – Beads may be wood, plastic, or natural material (~~i.e.~~ e.g., stone, bone, seed, etc.) no larger than ¼" ~~in~~ diameter x ½" length or 6.35 mm. x 12.7 mm. Total quantity ~~limited to~~ not to exceed **12 hanks** (approximately 5 cups). ~~Finished items shall be multi colored.~~ **Sinew or ~~S~~string** in rolls ~~no greater than 50 feet~~ not to exceed 75 yards in length. **Needles**~~, limited to~~ quantity not to exceed ~~2~~ 5 per inmate, size 10 ~~and/~~or 12, not to exceed 2" or 304.8 mm. in length. **Barrel clasps** gold or silver in color only, size not to exceed 10 mm. x 5 mm. Quantity not to exceed 10 pieces. Beads may be any color but finished items shall be in accordance with color restrictions (Page 1, Item 4). ~~Any misuse of beading materials may result in loss of this privilege.~~	~~**12**~~ **As Specified**	**0**
BOWL/, CHALICE, HANDWASHING CUP – 4" or 101.6 mm. diameter wood or soft-pliable plastic. Items which are fabricated in a hard plastic (e.g., acrylic, high-density polyethylene, etc.) are not authorized.	**2**	**0**
CARRYING BAGS – Quantity not to exceed three small (5" x 7" or 127 mm. x 178 mm.) clear plastic or vinyl bags, and two large (10" x 14" or 254 mm. x 355.6 mm.) clear plastic or vinyl bags. May be re-sealable, no zippers. May only be carried to and from housing unit for authorized religious activities.	**3 Small** **2 Large**	**0**
CLAY PROSTRATION TABLET – Non-glazed clay. Not to exceed 2" x 2" or 50.8 mm. x 50.8 mm.	**1**	**0**
~~**CHALK** - Limited to one box containing 12 sticks of white non toxic chalk.~~	~~**1**~~	~~**0**~~
~~**RELIGIOUS MEDALLION AND CHAIN** – Chain/Sinew/Leather not to exceed 24" in length, medallion (i.e. Thor's Hammer, Pentagram, Crucifix, Star of David, etc.) shall not exceed 1.5" in diameter, obtainable as a set only, value not to exceed $100. One set per inmate.~~	~~**1**~~	~~**1**~~

Item Description With additional requirements and restrictions.	General Population	ASU/, PSU/,SHU
	PRIVILEGE GROUP	
	A, B, C	D
DEVOTIONAL SCAPULAR – Cloth only, not to exceed 2" x 2".	1	0
DREAM CATCHER Sinew/simulated sinew hoop shall not exceed 4".	1	0
FEATHERS -Bird feathers are allowed up to a maximum length of 16". Feathers from an eagle may be obtained only via the U.S. Department of the Interior.	12	0
HEAD GEAR –Males -Including, but not limited to: Yarmulke (kippah), Kufi, Bandana, Fez, Patka, Rastafarian Crown. Maximum size 24" x 24". Two per inmate. White, gray, or multicolored (no red or blue).	2	2
CLOTHING: HEAD-GEAR – Females – Including, but not limited to: Sscarf, Hhijab, Bbandanna. Maximum size Not to exceed 44" x 66" or 1117.6 mm. x 1676.4 mm. in length. Two per inmate. White, gray, or multicolored (no red or blue) Refer to color restrictions (Page 1, Item 4). Transgender inmates, refer to religious clothing prohibitions (Page 2, Item 6d).	2	2
CLOTHING: HEADGEAR – Males – Including, but not limited to: yarmulke (kippah), kufi, bandanna, fez, patka, Rastafarian crown. Not to exceed 24" x 24" or 609.6 mm. x 609.6 mm. Refer to Color Restrictions (Page 1, Item 4). Refer to Item Use Limitations (Page 2, Item 7). Transgender inmates, refer to religious clothing prohibitions (Page 2, Item 6d).	2	2
MEDICINE BAG - Shall not exceed 2" x 3". Soft leather or other natural material without a liner.	1	0
CLOTHING: PRAYER SHAWL OR SCARF – (e.g. Tallit, khatas, etc.) Not to exceed 60" x 60" or 1524 mm. x 1524 mm. White or gray only. May have decorative embroidery stripes that are black, blue or gray and trims or tassels that are white or gray only. Prayer shawls or scarf to be worn in inmate bed area or authorized religious activity areas only. Purchase price not to exceed $150.	1	1
CLOTHING: RAKUSU – Rakusu kits are acceptable. No backing, lining, or pockets. May be worn in inmate bed area or authorized religious activity areas only. Purchase price not to exceed $100. White or gray only.	1	1
CLOTHING: TALLIT-KATAN/TSITSIT – Worn under the shirt. Value not to exceed $100. White or gray only.	3	1
COMPACT DISCS (CDs) RELIGIOUS – Factory sealed, pre-recorded only. Purchase from approved religious vendor catalogs only. Sets including DVDs shall not be permitted. Possession of a player is not required. Limit of 10 inclusive and not in addition to the quantity of CDs approved in the Approved Personal Property Schedule (APPS).	10	0
DEVOTIONAL SCAPULAR – Cloth only, not to exceed 2" x 2" or 50.8 mm. x 50.8 mm, cord not to exceed 24" or 609.6 mm. in length.	1	1
DREAM CATCHER AND/OR MEDICINE WHEEL – Shall be constructed of wood or plastic, not to exceed 5" or 127 mm. Hoop may be wrapped with sinew, simulated sinew or ribbon. Shall be used in inmate bed area or designated worship areas only. May be received as a pre-assembled kit or finished item. Color of Medicine Wheel may be equal parts white, red, yellow and black. For color of dream catcher, refer to color restrictions (Page 1, Item 4). Refer to item use limitation (Page 2, Item 7).	1	0

Item Description With additional requirements and restrictions.	General Population	ASU/, PSU/, SHU
	PRIVILEGE GROUP	
	A, B, C	D
FEATHERS – Bird feathers are not to exceed 16" or 406.4 mm. in length. Eagle feathers may be obtained only via the U.S. Department of the Interior and only by a member of a recognized Native American tribe.	**12**	**0**
HERBS – Mint, cedar, lavender, sweet grass, common sage, spearmint, peppermint, rosemary, common thyme, bitterroot, copal, willow leaves, bear root, and sandalwood. Combined total quantity not to exceed 4 oz. or 118.3 millimeters [ml.]. Must be dried and loose.	**4 oz.**	**0**
MISWAK – Small twig, not to exceed ~~7½~~ 8", used for oral hygiene.	**~~2~~ 10**	**0**
POWDERS (Drawing powder) – Limited to eggshell powder. Total quantity ~~limited to~~ not to exceed ~~four ounces~~ 4 oz. or 118.3 ml. ~~or less at any time~~.	**4 oz.**	**0**
PRAYER BEADS – ~~e.g.,~~ Including, but not limited to, ~~M~~mala, ~~D~~dhikr, or ~~R~~rosary. ~~Wood, plastic, or natural material (i.e stone, bone, seed, etc.).~~ Chain, ~~S~~sinew, or ~~S~~string not to exceed 24" or 609.6 mm. Refer to Beading Materials (Page 3). Purchase price ~~N~~not to exceed $~~250.00~~ ~~in value~~. Refer to color restrictions (Page 1, Item 4).	**1**	**~~1~~ 0**
PRAYER~~/~~, HOLY CARDS~~/~~, DEITY PHOTOS – Not to exceed ~~4" x 6"~~ 8" x 10" or 203.4 mm. x 254 mm.	**10**	**~~0~~ 10**
PRAYER OILS – (Non-alcoholic/, non-flammable oil). Allowable fragrances include: ~~K~~kyphi, ~~F~~frankinmyrrh, ~~S~~sage, ~~C~~cedar, ~~Musk (any),~~ Arabian musk, Egyptian musk, ~~L~~lavender, ~~S~~sandalwood, and ~~R~~rose. Combined total quantity ~~limited to~~ not to exceed ~~four ounces or less at any time~~ 4 oz. or 118.3 ml. Oils, bottles and labels must be clear or transparent. Oil bottles are to be shrink-wrapped when received from the vendor.	**4 oz.**	**0**
PRAYER RUG~~/~~ OR MAT – 28" x 48" or 711.2 mm. x 1219.2 mm. or smaller, not to exceed ¼" or 6.35 mm. thick fabric. ~~Rug may be multicolored (no red or blue)~~ Refer to color restrictions (Page 1, Item 4).	**1**	**1**
~~**PRAYER SHAWL/SCARF** (i.e., Tallit, Khatas, etc.) – White or light gray only (may have decorative embroidery trim and/or tassels).~~	**~~1~~**	**~~1~~**
RELIGIOUS MEDALLION AND CHAIN – Medallion (including, but not limited to, Cross, Crucifix, Medicine Wheel, pentagram, rosette, Star of David, Thor's hammer) not to exceed 1.5" or 38.1 mm. in diameter. Chain, leather, sinew (sinew may be beaded) not to exceed 24" or 609.6 mm. in length, not to exceed 3/16" or 4.8 mm. in diameter, individual links not to exceed 3/16" or 4.8 mm. in diameter. Obtainable as a set only. Purchase price not to exceed $100. May be worn either inside or outside of the shirt. Refer to item use limitations (Page 2, Item 7).	**1 Set**	**1 Set**
~~**RUNE TILES/SHELLS** – Runes/shells shall) not to exceed ¾" x ¾"One set per inmate with instruction book. Set shall not exceed 25 pieces. Runes shall be wood, plastic, or natural material (i.e., bone, stone, etc.).~~	**~~1 SET~~**	**~~0~~**
SEA SALT – White or black. Combined total quantity ~~limited to~~ not to exceed 4 oz. or 118.3 ml. ~~or less at any time.~~	**4 oz.**	**0**

Item Description With additional requirements and restrictions.	General Population	ASU~~/~~, PSU~~/~~, SHU
	PRIVILEGE GROUP	
	A, B, C	D
SEA SHELLS – Not to exceed ½" or 12.7 mm. in diameter. One package of 18 shells. Refer to color restrictions (Page 1, Item 4).	**1 Set**	**0**
SPIRITUAL BAG – Including, but not limited to: medicine bag or rune bag. Bag not to exceed 2" x 3" or 50.8 mm. x 76.2 mm. Soft leather or cloth without a liner. Length of cord not to exceed 24" or 609.6 mm. May be worn either inside or outside of the shirt. Color may be natural leather or as specified in color restrictions (Page 1, Item 4). Refer to item use limitations (Page 2, Item 7).	**1**	**0**
STONES – Set of 5, ~~no larger than~~ not to exceed 1" or 25.4 mm. in diameter, or set of 10, ~~no larger than~~ not to exceed ½" or 12.7 mm. in diameter. Stones may include carved statue images (i.e. Buddha, Jesus, Mary). No sharp edges or made of obsidian.	**1 Set**	**0**
~~**TALLIT KATAN/TSITSIT -**Worn under one's shirt. White or light gray only.~~	~~**1**~~	~~**1**~~
TAROT~~/~~, DIVINATION~~/~~, RUNE CARDS – One set~~/~~ or deck per inmate.	**1 Set**	~~**0**~~ **1 Set**
TEFILLIN~~/~~, PHYLACTERIES – Purchase ~~value~~ price not to exceed $3~~0~~80~~.00~~. Carrying bag shall be clear plastic or vinyl only. May be x-rayed for inspection.	**1**	**0**
TILES – (i.e. runes) not to exceed 1"x1" or 25.4 mm. x 25.4 mm. May include instruction book. Set not to exceed 25 pieces. Tiles shall be wood, plastic, or natural material (e.g., bone, stone, etc.). Refer to color restrictions (Page 1, Item 4).	**1 Set**	**0**
WAND – Soft wood, pliable twig, not to exceed ½" wide by 7½" long or 12.7 mm. x 190.5 mm ~~by ½" wide~~. ~~If soft material is unavailable a pliable twig may be utilized.~~	**1**	**0**

RELIGIOUS PERSONAL PROPERTY MATRIX (RPPM) REQUEST FOR ADDITIONAL ITEM

Item Request for Next RPPM Revision (One Item per form)

PART 1 - RELIGIOUS ITEM REQUESTED (Completed by Inmate)			
INMATE NAME:	**CDCR #:**	**INMATE SIGNATURE:**	**DATE:**
INSTITUTION:	**HOUSING:**	**RELIGIOUS AFFILIATION:**	
ITEM REQUESTED:			
DESCRIPTION: (*Specify size, materials, removable pieces, type of construction and attach photograph or drawing of item.)*			
STATEMENT OF SIGNIFICANCE/NEED: *(Specify religious significance or need. Statements must be contained on this form.)*			
DESCRIBE WHY AN ITEM CURRENTLY LISTED ON THE RPPM, IS NOT SATISFACTORY:			
PART II - INSTITUTION RELIGIOUS REVIEW COMMITTEE (RRC) RECOMMENDATION			
OPERATIONAL CONCERNS: *(E.g., safety and security, size, infringement of other inmates' rights, etc.)*			
LEAST RESTRICTED ALTERNATIVE(S) CONSIDERED: *(E.g., other items on RPPM, symbolic items, etc.*)			

☐ **The RRC has reviewed the request and recommends approval.**
(Forward request, including justification, to Statewide Religious Review Committee [SRRC].)

☐ **The RRC has reviewed the request and recommends approval with the following restrictions.**
(E.g., request is inappropriate for some security levels or may qualify for group/congregate use under the direction of staff or volunteer, etc.)

☐ **The RRC has reviewed the request and recommends disapproval**
(Include justification for disapproval below. Forward to SRRC. Inmate appeal in this matter must include a copy of this dissaproval.)

JUSTIFICATION/RESTRICTIONS/COMMENTS: *(Must include justification and/or restrictions.)*

RRC CHAIR SIGNATURE **DATE**

WARDEN'S SIGNATURE **DATE**

Distribution: Original: SRRC Chair **Copies:** RPOU, Warden, RRC Chair, Inmate

RELIGIOUS PERSONAL PROPERTY MATRIX (RPPM) REQUEST FOR ADDITIONAL ITEM

PART III - COMPLETED BY STATEWIDE RELIGIOUS REVIEW COMMITTEE (SRRC)

Upon review of Part I, Part II and supporting information, the SRRC acts as follows:

☐ **APPROVED for Director's review** ☐ **APPROVED as amended for Director's review** ☐ **DISAPPROVED**

JUSTIFICATION/RESTRICTIONS/COMMENTS:

SRRC CHAIR SIGNATURE **DATE**

PART IV - DIRECTOR'S DECISION

Upon review of Part I, Part II and supporting information submitted by the inmate, the Director acts as follows:

☐ **APPROVED** ☐ **APPROVED as amended** ☐ **DISAPPROVED**

JUSTIFICATION/RESTRICTIONS/COMMENTS:

DIRECTOR'S SIGNATURE **DATE**

INSTRUCTIONS FOR CDCR 2279 DISTRIBUTION PROCESS

Part I: This section completed by the inmate and submitted to the RRC for consideration. *(One item per form)*

Part II: RRC will review request and complete Part II of the form, including Justification/Restrictions/Comments. The warden will sign and date this section then forward to the SRRC, Division of Adult Institutions, GP-Males, Attn: Associate Director (CDCR Form 271 (Rev. 02/12) - Headquarters' Route Slip).

Part III: SRRC will review request for additional item. The SRRC Chair will then forward the recommendation to the Director's Office.

Part IV: Director will approve or disapprove, sign, date, and return form to SRRC Chair.

The SRRC Chair will distribute copies to the following: Religious Programs Oversight Unit (RPOU), warden, RRC Chair and inmate as indicated in the distribution list below. SRRC to retain original.

The RPOU will submit approved changes to the Regulations and Policy Management Branch. Inmates may not possess approved items until the regulatory process is complete and a new RPPM is published.

INITIAL STATEMENT OF REASONS

The California Department of Corrections and Rehabilitation (CDCR or department), proposes to amend California Code of Regulations (CCR), Title 15, Division 3, Adult Institutions, Subchapter 2, Article 9, Personal Property and Religious Personal Property, Section 3190, and the Religious Personal Property Matrix (RPPM), which is incorporated by reference.

The First and Fourteenth Amendments of the United States Constitution, the federal Religious Land Use and Institutionalized Persons Act of 2000 (RLUIPA), 42 United States Code §§ 2000cc, et seq., and Section 5009 of the Penal Code (PC) sets out a legislative intent that "prisoners shall be afforded reasonable opportunities to exercise religious freedom." The RPPM itemizes and standardizes the authorized religious personal property that inmates may possess for use in the practice of their religious faith while keeping with security and safety considerations that must be maintained in a correctional setting. The RPPM is updated to include additional religious personal property items per recent case law, and items that the department determined do not pose a threat to the safety and security of the institution. For additional clarity, the RPPM is reorganized into alphabetical order and corrects grammatical and typographical errors.

CONSIDERATION OF ALTERNATIVES:

The department must determine that no reasonable alternative considered, or that has otherwise been identified and brought to the attention of the department, would be more effective in carrying out the purpose for which this action is proposed, would be as effective and less burdensome to affected private persons than the action proposed, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provision of law.

Currently, no reasonable alternatives have been brought to the attention of the department that would alter the Department's initial determination.

ECONOMIC IMPACT ASSESSMENT:

In accordance with Government Code Section 11346.3(b), CDCR has made the following assessments regarding the proposed regulations:

Significant Adverse Economic Impact on Business

The department has made an initial determination that this action will not have a significant statewide adverse economic impact on business, including the ability of California business to compete with businesses in other states because the proposed regulations only affect the internal management of prisons and place no obligations or requirements on any business.

Creation or Elimination of Jobs within the State of California

The department has determined that these proposed regulations will have no impact on the creation or elimination of existing jobs or businesses within California because those jobs or businesses are not affected by the internal management of prisons.

Creation of New or the Elimination of Existing Businesses within the State of California

The department has determined that the proposed regulations will not have an impact on the creation, expansion or elimination of new or existing businesses within California. The proposed regulations place no requirements or restrictions on businesses inside or

outside California as the proposed regulations only affect the internal management of prisons.

Expansion of Business Currently Doing Businesses within the State of California

These proposed regulations have no effect on the expansion of businesses currently doing business within the State of California as the proposed regulations only affect the internal management of prisons.

BENEFITS OF THE REGULATIONS:

The proposed regulatory action will continue to benefit inmates and CDCR staff by expanding upon the current list of allowable religious personal property items, minimizing further litigation against the department, continuing to aid in eliminating inconsistencies among institutions while providing inmates opportunities to exercise religious freedom. Implementation of this proposed regulation will also ensure the continued safety and security of the institutions by restricting gang colors, placing limitations on the sizes and substance of items that could be used as weapons or as a means of introducing contraband into an institution, benefiting the health and welfare of California residents. The regulations do not directly affect the state's environment.

MATERIALS RELIED UPON:

The department, in proposing amendments to these regulations, has in part relied upon the First and Fourteenth Amendments of the United States Constitution, RLUIPA, court cases *Rhoades v. Montgomery* and *Taylor v. Hubbard*, *Rouser v. White* Settlement Agreement, and PC section 5009.

Copies of these documents are available for review as part of the rulemaking file.

SPECIFIC PURPOSE AND RATIONALE FOR EACH SECTION, PER GOVERNMENT CODE SECTION 11346.2(b)(1):

Subsection 3190(b) is amended to remove the text relating to religious personal property. The majority of subsection 3190(b) addresses the Authorized Personal Property Schedule (APPS), while only the second paragraph in subsection 3190(b) addresses the RPPM. In this revision, the second paragraph has been removed from subsection 3190(b), relocated, and renumbered as subsection 3190(c), which creates a section specific to the RPPM. The first and remaining paragraphs of subsection 3190(b) addressing the APPS remain unchanged.

Existing subsection 3190(c) is renumbered 3190(d).

New subsection 3190(c) is adopted to include the religious personal property text relocated from subsection 3190(b) and is amended for clarity as follows:

- The reference to the "Wardens Advisory Group/Religious Review Committee" is updated to reflect the current name of the committee, "Statewide Religious Review Committee," and the acronym SRRC is established.
- The revision date of the Religious Personal Property Matrix is updated to reflect the current revision date, and the acronym RPPM is established.
- The acronym "RPPM" for the Religious Personal Property Matrix is established and used throughout.

New subsection 3190(c)(1) is adopted to provide the procedure to request to add a religious personal item to the RPPM by completing CDCR Form 2279 (Rev. 10/21),

Religious Personal Property Matrix Request for Additional Item, which is incorporated by reference, and a copy is provided in this rulemaking action.

New subsection 3190(c)(2) is adopted to include a portion of the language relocated from subsection 3190(b) regarding compliance with the Administrative Procedures Act.

Existing subsections 3190(d) through 3190(s) are renumbered 3190(e) through 3190(t) and the text is unchanged.

Existing subsection 3190(t) is renumbered 3190(u) and amended to allow inmates to possess membership cards which are in keeping with subsection 3237(c) which specifically allows inmates to possess membership cards. For additional clarity, the words “other than” are removed and replaced by the words “addition to.”

A California Supreme Court decision in the case Reynolds (1979) 25 Cal. 3d 131 was the original basis for subsection 3237(c) and permits inmates to possess membership cards and buttons of outside organizations. That decision required the department to permit inmates to possess and wear the membership button of an outside organization known as the Prisoner's Union. Inmates who currently possess membership cards are often military veterans or are members of United States federally recognized Native American tribes.

Existing subsections 3190(u) and 3190(v) are renumbered 3190(v) and 3190(w) and the text is unchanged.

INITIAL STATEMENT OF REASONS

Proposed Changes to Religious Personal Property Matrix

The Religious Personal Property Matrix (RPPM) provides a standardized list of authorized religious personal property items inmates may purchase, according to their custody level and privilege group. The incorporation of the RPPM into California Code of Regulations (CCR), Title 15 complies with existing court mandates, decreases potential inmate litigation, diminishes the ability for inmates to barter or trade religious personal property, and supports the safety and security needs of the institutions.

The RPPM includes a narrative section before the list of allowable religious personal property and provides information regarding restrictions for religious texts, allowable colors, item use limitations, religious clothing prohibitions and authorizations, and instructions for requesting additional items and exemption requests.

For purposes of this Initial Statement of Reasons for the RPPM, changes to the RPPM and the necessity for the changes are described below.

PROPOSED CHANGE TO THE NARRATIVE SECTION
***On pages 1 and 2**, the bullet points are changed to numbers for clarity and easy reference.*
Number 1 - The heading **"**PURPOSE**"** is added for clarity to specify the topic of the text that follows.
Number 2 - The heading **"**RELIGIOUS TEXTS**"** is added for clarity to specify the topic of the text that follows. The abbreviation "i.e." is replaced with "e.g." for correct grammar usage. The acronym CCR is established in reference to California Code of Regulations. Text is added to clarify that religious texts are included in the limits allowed by the Authorized Personal Property Schedule (APPS), which is incorporated by reference into Title 15, section 3190(k). Subsection (j) is revised to reflect updated subsection (k).
Number 3 - The heading **"**EXEMPTION REQUESTS**"** is added for clarity to specify the topic of the text that follows. "Standardized Procedures Unit" is updated to "Office of Policy Standardization, Religious Programs Oversight Unit" to reference the current name of the unit overseeing the RPPM.
Number 4 - The heading **"**COLOR RESTRICTIONS**"** is added for clarity to specify the topic of the text that follows. For consistency with the APPS, text is inserted as follows, "ITEMS SHALL BE WHITE, GRAY OR MULTICOLORED ONLY UNLESS OTHERWISE NOTED." Multicolored items are allowed for the possession of religious personal property items that require specific colors, such as the Rastafarian crown that typically utilizes red, yellow, and green striped colors. Text is inserted as follows, "MULTICOLORED ITEMS SHALL HAVE WHITE OR GRAY AS THE PREDOMINANT COLOR." This is necessary to clarify multicolored items shall not have any predominant color other than white or gray as the word "multicolor" can often result in potential subjective personal conflicting interpretations, including the fact that multicolored items often have a predominant color that is a prohibited color. The word "creating" is added as inmates may create religious personal property items (e.g., beaded headbands, wristbands, chokers, spiritual bags, etc.). • The word "clothing" is deleted as the color restrictions apply to all items listed in the RPPM, not just the colors of clothing. • The word "predominant" is added as minor use of the listed colors may be allowed. • Yellow is added to the list of restricted colors to maintain safety and security as yellow vests are specifically issued to hearing and mobility impaired inmates to signify to custody staff that the inmates wearing these vests may not be able to hear verbal commands during times of

PROPOSED CHANGE TO THE NARRATIVE SECTION
emergency or may have difficulty in getting down on the ground. Personal yellow clothing items may jeopardize safety of staff and inmates in times of emergency. • The words "appear to" and "previously" are deleted and the word "herein" is added. These changes are necessary for additional clarity, as the words "appear to" are subjective and not needed. Similarly, using the word "herein" instead of the word "previously" clarifies that the color restrictions for religious personal property are listed in the RPPM document. • Text is added to establish that a multicolored item must include three or more colors to be considered multicolored. This change is necessary for additional clarity for staff and inmates to determine if an item meets the criteria of a multicolored item, and aligns with dictionary definitions of "multicolored." References to religious personal property items allowing various colors or multicolor as listed in the Item Description section of the RPPM include the following statement, "Refer to color restrictions (Page 1, Item 4)."
Number 5 - The heading **"**RELIGIOUS CLOTHING**"** is added for clarity to specify the topic of the text that follows.
Number 6 - The heading **"**RELIGIOUS CLOTHING PROHIBITIONS AND AUTHORIZATIONS**"** is added for clarity to specify the topic of the text that follows. The bullet points related to religious clothing are reorganized and identified by a letter for consistency and ease of reference. **Number 6a** - The words "decorative" and "zippered pockets" are deleted for consistency with the APPS as zippers are not authorized due to safety and security concerns. **Number 6b** - The first portion of the sentence is removed because as part of Number 6, the words are duplicative. **Number 6c** - Duplicative language is removed and the word "coded" is deleted to clarify that messages of any kind are prohibited due to safety and security concerns. **Number 6d** – Duplicative language is removed. Gender-specific terms are removed as these terms are no longer accurate and the words **"**opposite sex" and "transgender" are added. It should be noted that since the last revision of the RPPM, regulations in Title 15, Division 3, sections 3030 and 3190 were changed to address allowable personal property for transgender inmates and inmates with symptoms of gender dysphoria as identified by California Correctional Health Care Services staff.
Number 7 - New text is adopted to state personal property items cannot be worn when leaving institution grounds. This is necessary because inmates leaving the secured institution perimeter on transport are required to only wear state-issued clothing to make them instantly identifiable, as specified in CCR Title 15 section 3030(e). To allow inmates to possess any personal property items during transport increases the risk of inmate escape, harm or injury to the transporting officers, and possible means for the inmate to possess contraband.
Number 8 – For a clear understanding of adding an item to the RPPM, procedures for requesting items to be added to the RPPM are added to the RPPM. Persons requesting to add an item to the RPPM may complete CDCR Form 2279 (Rev. 02/17), Religious Personal Property Matrix Request for Additional Item, which is incorporated by reference, and a copy is provided in this rulemaking action.
Number 9 - The heading **"**CONSIDERATIONS**"** is added for clarity to specify the topic of the text that follows. The text "or programs" is added in reference to specialized housing units, and the text "CCCMS, EOP, RC" is added to the list of programs. This change is necessary to be more inclusive of inmates regardless of housing location by including inmates assigned to housing in a Reception Center, an Enhanced Outpatient Program or placement pursuant to a Correctional Clinical Case Management System assessment.

INITIAL STATEMENT OF REASONS

Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGE TO THE NARRATIVE SECTION
Number 10 – New text is adopted with the heading **"**RESTRICTION OF APPROVED ITEMS" to add information concerning the misuse of religious personal property. This is necessary due to safety and security concerns by providing for the warden to restrict a personal property item if necessary to maintain the safety and security of the institution.
THROUGHOUT THE RPPM • The Item Descriptions are rearranged in alphabetical order for ease of reference. • The three separate columns for privilege groups A, B, and C are combined as these groups are authorized the same number of approved religious personal property items. • The forward slashes "/" throughout are replaced with commas, or, the word "or" as non-substantive changes. For additional clarity, all dimensions and liquid item limitations are also provided in millimeters (mm.) and milliliters (ml.).

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
ALTAR CLOTH • The maximum size is expanded to 36" x 24" to allow an inmate to utilize their cell bookshelf as an altar. • For additional clarity concerning the allowable size for this item, the text "or 914.4 millimeters [mm.] x 609.6 mm." is added. • The text "one item per inmate" is deleted, as it is redundant with the quantities listed in the right columns. • The text "white, gray, or multicolored" is removed and replaced with a reference to the color restrictions on page 1 for a more logical organization of the RPPM. • Altar Cloth is authorized for privilege group D inmates, as it does not present a safety and security concern because it is made of a light material and is smaller than prayer rugs, which are already approved for PG D inmates.
HERBS • The word "assorted" is removed from the beginning of this item to read "HERBS" and is reorganized alphabetically and addressed later in this document. • At the request of inmates and approved by the SRRC, "Rosemary" and "Common Thyme" are added as authorized herbs. • Due to safety concerns, "common" sage is specified as the sage herb that is authorized for possession as other types of sage often contain terpenes, which can be psychoactive, cathartic, or laxative. • For safety and security concerns, the following language is added: Combined total quantity not to exceed 4 oz. or 118.3 millimeters [ml.]. Must be dried and loose.

INITIAL STATEMENT OF REASONS

Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
BEADED HEAD BAND, WRIST BAND, AND CHOKER • The text, "shall be multicolored" is removed and replaced with a reference to the color restrictions on page 1 for a more logical organization of the RPPM. • The text, "One of each item per inmate" is deleted and the text "ea." is added following the allowable quantity for General Population privilege groups A, B, and C. This is necessary for additional clarity of the allowable quantity of this item, and to avoid redundancy. • New text: "Item shall not exceed 1" or 25.4 mm. in width" and "Refer to beading materials." is adopted. It is necessary to provide the specific section for the established limitations for beading material for safety and security concerns. The maximum width size of one inch is necessary for ease of officers conducting clothed body searches and to restrict possible places for inmates to hide contraband. • The text: "Refer to item use limitations (Page 2, Item 7)" is added. This is necessary for additional clarity as the RPPM text is reorganized and provides a section with information for item use limitations due to safety and security concerns.
BEADING MATERIALS • The item description is reorganized for additional clarity concerning item limitations. • For additional clarity, the abbreviation "i.e." is removed and replaced with the abbreviation "e.g." as it is the grammatically proper term for listing examples. • In regards to the dimensions of authorized beading materials, the word "in" that is before the word "diameter" is deleted for additional clarity as this word is not necessary, and the text "x ½" length or 6.35 mm. x 12.7 mm." is added to allow hair pipe beads. Metric sizes are shown for consistency with religious vendor catalogs who typically sell beads sized in millimeters and not in inches. • In regards to quantity language within the item description, the text, "limited to" is removed and replaced with the text "not to exceed." For additional clarity, and document consistency. • For additional clarity, the text "approximately 5 cups" is added within parenthesis next to the term "12 hanks." The text "5 cups" measurement is added to provide a consistent alternative measurement to "hanks" as hanks are not a volume measurement and many beads also are sold in bags and tubes. • In regards to the beaded item created, the text "Finished items shall be multicolored" is removed and the following text is added: "Beads may be any color but finished items shall be in accordance with color restrictions (Page 1, Item 4)." Due to safety and security concerns, language specifying the size limitation, the allowable color, and allowable quantity of the item is added to the item description. • In regards to the allowable amount of string or sinew, the text "no greater than 50 feet" is removed and replaced with the text "not to exceed 75 yards." This is necessary as most spools of beading string or sinew are sold in lengths of 50-75 yards, and 50 feet is insufficient to complete most beading projects. • The number of beading needles authorized for possession is increased from 2 needles to 5 needles as needles are typically sold in sets of 5. While beading needles are made of metal, they are normally very thin and fragile; thus, they are easy to break. Within the item description, the text "limited to" is removed and replaced with the text "quantity not to exceed." This change is necessary for additional clarity and document consistency.

INITIAL STATEMENT OF REASONS

Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
• In regards to the length of beading needles, the text “not to exceed 2” in length” is added. This change is needed for additional clarity regarding the dimensions of the beading needles to allow for the greatest dimensions while still maintaining safety and security of the institution. • At the request of inmates and approved by the SRRC, the barrel clasp is added to the RPPM as barrel clasps provide an essential part for jewelry, making it easier to wear. Concerning allowable clasps for beading material, the following text is added “Barrel clasps, gold or silver in color only, size not to exceed 10 mm. x 5 mm. Quantity not to exceed 10 pieces.” Gold and silver are standard colors for jewelry clasps and are specified as the only allowable colors due to safety and security concerns. Clasps that are plated in other colors, such as red or blue, may symbolize gang affiliations. The size limitation of 10 mm. x 5 mm. is sufficient size to perform the function of connecting the necklace or bracelet. • In regards to the allowable quantity of this item for privilege groups A, B, and C, the number 12 is removed and replaced with the text “As specified.” This change is necessary as the quantity of 12 only referenced the number of bead hanks allowed, while this section lists various items with various different quantities.
BOWL/CHALICE/ HANDWASHING CUP • At the request of inmates and is approved by the Statewide Religious Review Committee (SRRC) **“**Handwashing cup” is added as an allowable item. The “Handwashing Cup” is added to the RPPM to accommodate inmates who hold to the religious ritual of handwashing, a practice that occurs several times per day. Handwashing cups are viewed as essential for the practice of maintaining ritual purity. • The text “soft-pliable” is added to describe the type of plastic that is allowable for the material of this item. This change is due to safety and security concerns. • For safety and security reasons, the statement “Items which are fabricated in a hard plastic (e.g. acrylic, high-density polyethylene, etc.) are not authorized” is added. This plastic material description is the same wording as currently specified in the APPS for general use plastic bowls, thus providing standardized consistency between the two property schedules.
CARRYING BAGS • This item is adopted as allowable property because religious items are held as sacred and proper protective storing of those items is necessary. The addition of carrying bags also provides an option for religious personal property items to be stored or carried to and from inmate housing units for authorized religious activities. • The following text is added, “Quantity not to exceed three small (5” x 7” or 127 mm. x 178 mm.) clear plastic or vinyl bags, and two large (10” x 14” or 254 mm. x 355.6 mm.) clear plastic or vinyl bags. May be re-sealable, no zippers. May only be carried to and from the housing unit for authorized religious activities.” This information is necessary for additional clarity for the possession of this item. • The following text is added for item quantity possession for this item: For privilege groups A, B, and C, quantity is limited to“3 Small” or “2 Large.” The restrictions based on privilege groups are necessary to maintain the safety and security of the institution. • This item is not allowed for possession by inmates in privilege group D to maintain the safety and security of the institution.

INITIAL STATEMENT OF REASONS

Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
CLAY PROSTRATION TABLET • This item is added at the request of inmates and approved by the SRRC. Due to safety and security concerns and for document consistency, size limitations are provided, and only non-glazed clay is authorized as clay that is not glazed will crumble instead of breaking into shards if the item breaks.
CHALK • This item is being deleted from the RPPM. This change is necessary for additional clarity by deleting redundant text as chalk is already authorized in the APPS. While chalk may be used in religious exercise as a communication tool, the same as pencils and marker pens, chalk itself is not recognized to be a specific religious item.
CLOTHING: HEADGEAR – Females • The text "Clothing" is added to the beginning of the item. This change is necessary for additional clarity and for document consistency. • Initial capital letters are changed to lowercase in the following terms: scarf, hijab, and bandanna. This change is necessary for additional clarity, as capitalizing these words is not necessary. • The spelling of "bandana" is changed to "bandanna." This change is necessary for additional clarity. While both spellings are used in society, "bandanna" with two letter "n" tends to be the preferred dictionary spelling and is also consistent with the spelling used in the APPS. • The text "Maximum size" is deleted and replaced with the text "Not to exceed," for clarity and document consistency concerning this term. • The text "Two per inmate" is deleted as they are redundant with the quantities specified in the columns to the right. • For additional clarity and document consistency, the text "White, gray, or multicolored (no red or blue)" is replaced with the statement "Refer to color restrictions (Page 1, Item 4)." • The statement regarding Transgender inmates is added and refers the reader to the specifications related to religious clothing found on Page 2, Item 6d.
CLOTHING: HEADGEAR – Males • The text "CLOTHING" is added to the beginning of the item. This change is necessary for additional clarity and for document consistency. • Initial capital letters are changed to lowercase in the following terms: yarmulke (kippah), kufi, bandanna, fez, and patka, and the "c" in "Rastafarian crown" is no longer capitalized. These changes are necessary for additional clarity, as capitalizing these words is not necessary. • The spelling of "bandana" is changed to "bandanna." This change is necessary for additional clarity. While both spellings are used in society, "bandanna" with two letter "n" tends to be the preferred dictionary spelling and is also consistent with the spelling used in the APPS. • For clarity and consistency regarding the allowable size of female headgear, the phrase "Maximum size" is replaced with the phrase "not to exceed." • For additional clarity and document consistency, the text "White, gray, or multicolored (no red or blue)" is replaced with the statement "Refer to color restrictions (Page 1, Item 4)." • The statement "Refer to Item Use Limitations (Page 2, Item 7)" is added to specify where items may be worn.

INITIAL STATEMENT OF REASONS

Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
• The statement regarding Transgender inmates is added and refers the reader to the specifications related to religious clothing found on Page 2, Item 6d.
CLOTHING: PRAYER SHAWL OR SCARF • The word “CLOTHING” is added to the beginning of the item. This change is necessary for additional clarity and document consistency. Grouping clothing items makes it easier for readers to identify and reference clothing items. • The abbreviation “i.e.” is revised with the abbreviation “e.g.” This change is necessary for additional clarity by using proper term for listing examples. • For additional clarity, the initial capital for the word “khatas” is removed as this word is not a proper name and does not need capitalization. • A period is added to complete the sentence, “White or gray only.” This change as the sentence structure has changed and the parenthesis surrounding the following statement are removed. • The parentheses around the words “may have decorative embroidery trim and/or tassels” are removed. This change is necessary for additional clarity by including parenthetical information in the item description. “Trim” is changed to “trims” to align with the plural term “tassels.” • The text, “that are white or gray only” is added in reference to the color of trims and tassels authorized for this item. It is necessary to limit authorized colors due to safety and security concerns. Allowable colors in the RPPM are consistent with the allowable colors listed in the APPS. • In regards to the decorative embroidery allowed, the words “stripes that are black, blue or gray” are added. This change is necessary for additional clarity for decorative embroidery. Nearly all prayer shawls available for purchase come only with black or blue stripes, but occasionally with gray. • The sentence concerning decorative embroidery is reorganized for additional clarity and now reads: May have decorative embroidery stripes that are black, blue or gray and trims or tassels that are white or gray only. • The statement “Prayer shawl or scarf to be worn in the inmate’s bed area or authorized religious activity areas only” is added. This change is necessary as prayer shawls are only used for prayer during specific times of the day. • The following text is added in regards to the purchase price of this item, “Purchase price not to exceed $150.” This change is necessary to make clear the authorized purchase price for this item. The dollar amount allows the inmate to purchase a prayer shawl and also limits CDCR liability if the item is lost or damaged not caused by inmates.

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Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
CLOTHING: RAKUSU • This item is adopted as allowable property at the request of inmates and approved by the SRRC. This item is identified as clothing for additional clarity and document consistency. • The following text is added for the restrictions associated with the possession of this item: "No backing, lining, or pockets. May be worn in inmate bed area or authorized religious activity areas only. Purchase price not to exceed $100. White or gray only." Due to safety and security concerns, it is necessary to add this language concerning the possession of this item to clarify the allowances and restrictions of the item. The dollar limit allows the inmate to purchase a rakusu and also limits CDCR liability if the item is lost or damaged not caused by inmates. Multicolored is not authorized, as the rakusu is a clothing item that covers the front of the shirt and multicolor is not a standard inmate clothing color if worn in an unauthorized area. • Inmates in privilege groups A, B, C and D are authorized to possess one each of this item. This is necessary to establish the allowable quantity for privilege group due to safety and security concerns.
CLOTHING: TALLIT-KATAN/TSITSIT • The word "CLOTHING:" is added the beginning of this item. This change is necessary for additional clarity and document consistency. • In the sentence regarding wearing this item under the shirt, the word "one's" is replaced with the word "the." This is necessary for additional clarity making the sentence less subjective. The color restriction of white or light gray only is moved to the end of the paragraph, consistent with where color restrictions are listed for other RPPM items. • The word "light" is deleted from in front of the word "gray" as any gray is acceptable. It is necessary to limit authorized colors due to safety and security concerns. Allowable colors in the RPPM are consistent with the allowable colors listed in the APPS. Multicolored is not authorized as the tallit katan, tsitsit is a clothing item that covers the inmate's torso and multicolor is not standard inmate clothing color if worn in an unauthorized area. • The text "Value not to exceed $100." is added. The value of $100 is added to limit CDCR liability for any possible lost or damaged items. Inmates are able to purchase these items from approved religious vendors for less than $100.
COMPACT DISCS (CDs) RELIGIOUS • This item is added as allowable religious property to accommodate inmates requesting CDs with religious content. CDs are also authorized on the APPS. The RPPM CDs mirrors the APPS authorization with the same specification and quantity authorization. • The following item restrictions are provided for this item: "Factory sealed, pre-recorded only. Purchase from approved religious vendor catalogs only. Sets including DVDs shall not be permitted. Possession of a player is not required. Limit of 10 inclusive and not in addition to the quantity of CDs approved in the Approved Personal Property Schedule (APPS)." This information is necessary for additional clarity for the possession of this item due to safety and security concerns. • Quantity of 10 is allowed for inmates in privilege groups A, B, and C. Inmates in privilege group D are not authorized for possession of this item. The restrictions based on privilege groups are necessary to maintain the safety and security of the institution.
DEVOTIONAL SCAPULAR • The following text is added: "cord not to exceed 24" in length." This change is necessary due to safety and security concerns.

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Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
DREAM CATCHER AND/OR MEDICINE WHEEL • MEDICINE WHEEL is added to this item at the request of inmates and approved by the SRRC. • In regards to the type of authorized construction material for the hoop of this item, "Shall be constructed of wood or plastic" is added. This change is necessary for additional clarity regarding the authorized construction material for the hoop part of this item. It is necessary to set material restrictions to maintain the safety and security of the institution. • Also regarding the authorized diameter of the hoop part of the item, 4" is removed and replaced with 5." This change in diameter is necessary, as this is the smallest size available from approved religious vendors. For document consistency concerning diameter limitations, the phrase "not to exceed" is used. • Regarding the hoop part of the item, the following text is added to the beginning of the sentence "Hoop may be wrapped with." This change is necessary for additional clarity by providing additional clarifying text to describe the hoop part of this item. • As the word "sinew" no longer is at the beginning of the sentence, it is changed to lowercase. • The text "or ribbon" is added to describe authorized material that can be wrapped around the hoop. This change is necessary to clarify that ribbon is also authorized material that can be wrapped around the hoop. • For additional clarity and consistency, the statement "Shall be used in inmate bed area or designated worship areas only" is added. This change is necessary to maintain the safety and security of the institution by restricting this item within specified areas only. • The statement "May be purchased or received as a pre-assembled kit" is added. This change is necessary to allow different options for inmates to obtain this item as authorized vendors sell this item in both forms. • The statement "Color of medicine wheel may be equal parts white, red, yellow, and black" is added. This change is necessary to clarify the color of the wheel part of this item as most medicine wheels consist of these colors. • The statement "For color of dream catcher, refer to color restrictions (Page 1, Item 4)" is added. This change is necessary for additional clarity concerning color restrictions as the color restrictions for RPPM items are now provided within a specific section of the RPPM. • The statement "Refer to item use limitations (Page 2, Item 7)" is added. This change is necessary for additional clarity concerning item use limitations as a new section is created in the RPPM for safety and security concerns.
FEATHERS • For document consistency, the text "allowed up to a maximum length of" is removed and replaced with the phrase "not to exceed." • For additional clarity, the word "length" is added to the end of the sentence discussing the length of the feathers. • The words "Feathers from an eagle" are rearranged to read "Eagle feathers." This change is necessary for additional clarity. • In regards to obtaining eagle feathers, the text "and only by a member of a federally recognized Native American tribe" is added. This text is necessary to clarify the requirements the Department must meet to provide the inmate with this item. • The period in this sentence is moved from the end of the word "Interior" to the end of the word "tribe." This change is necessary to include the additional text discussed in the preceding bullet.

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Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
HEADGEAR – Males and Females • The word “Clothing” is added to the beginning of these two items and they are reorganized alphabetically and addressed earlier in this document.
HERBS • The word “assorted” is removed from the beginning of this item so that the item only reads “herbs” and is reorganized alphabetically. This change is necessary for additional clarity as alphabetical order allows for easy and quick reference. • “Common” sage is specified as authorized for possession as other types of sage often contain terpenes, which can be psychoactive, cathartic, or laxative. It is necessary to clarify that only common sage is authorized for possession to maintain safety and security of the institution. • Initial capital letters are removed and replaced with lowercase letters for the terms: CEDAR, LAVENDER, SWEET GRASS, BITTERROOT, COPAL, WILLOW LEAVES, BEAR ROOT, and SANDALWOOD. This change is necessary for additional clarity, as capitalizing these words is not necessary. • The following herbs are added to the list of allowable herbs: spearmint, peppermint, rosemary, common thyme. These herbs are added to the list of authorized herbs as inmates requested the addition of these herbs and the herbs were approved by the SRRC. There is no safety and security concern with these items. • The text “limited to” is removed and replaced with the phrase “not to exceed.” The text “or less at any time.” is removed: This change is needed for additional clarity and document consistency. • The following text is added: “Must be dried and loose.” This change is necessary due to safety and security concerns. Sage bundles are not loose sage and, therefore, are not included in the RPPM. Sage bundles may be donated to the institution as a congregate item to be used for smudging in an outdoor Sweat Lodge setting and not for inmates’ personal use in inmate bed areas.
MEDICINE BAG • The term “medicine” is removed from the title of this item and replaced with the term “spiritual,” and is reorganized alphabetically and addressed later in this document. For additional clarity, the following text is also added: “Including, but not limited to: medicine bag or rune bag.” These changes are necessary to ensure the item name is more inclusive of various religions and religious uses. • For additional clarity concerning approved material for this item, the phrase “other natural material” is deleted and the term “cloth” is added. This change is necessary to maintain safety and security. • For additional clarity concerning the size limitations for this item, the words “shall” and “not” are deleted and replaced with the words: “Bag not to [exceed].” • To maintain safety and security of the facility and document consistency, the following statement is added: “Length of cord not to exceed 24.” This is the same length that is authorized for religious medallion chains. • The text “May be worn either inside or outside of the shirt.” This change is necessary as there are no security concerns. • For additional clarity, the text “Color may be natural leather or as specified in color restrictions (Page 1, Item 4)” is added as most spiritual bags are made of natural undyed leather.

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Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
• The text: "Refer to item use limitations (Page 2, Item 7)" is added. This is necessary for additional clarity as the RPPM text is reorganized and provides a section with information for item use limitations due to safety and security concerns.
MISWAK • The size limitation of 7 ½" is replaced with 8." This is necessary as CDCR's Religious vendors only offer 8" miswaks. • The allowable quantity for inmates in privilege groups A, B, and C is increased from 2 to 10. This change is necessary because this item is disposable used for religious oral hygiene care and are thrown out frequently and as a result, a greater amount is authorized for possession.
POWDERS (Drawing powder) • Concerning the quantity limitations, the text "limited to" and "or less at any time" is deleted and replaced with the phrase "not to exceed." This change is necessary for additional clarity and document consistency. • For additional clarity, the narrative text "four ounces" is removed and replaced with the numerical description "4 oz."
PRAYER BEADS • For additional clarity concerning this item, the abbreviation "e.g." is revised with the phrase "including, but not limited to." • Initial capital letters for the text "mala," dhikr," "rosary," "sinew," and "string" are removed as this text does not need to be capitalized. • The statement "Wood, plastic, or natural material (i.e. stone, bone, seed, etc.)" is removed and replaced with the statement "Refer to beading materials (Page 3)." This change is necessary for additional clarity as a new section for item use limitation is added to the RPPM to maintain the safety and security of the institution. • For document consistency concerning purchase price, the word "value" is removed, and the text concerning the purchase price of this item now reads: "Purchase price not to exceed." • The purchase price is increased from $25 to $50. This change is necessary to allow for inflation since the original RPPM was published in 2013. Additionally, some religious vendors have prayer beads priced above the $25 limit. The dollar limit allows the inmate to purchase this item and also limits CDCR liability if the item is lost or damaged by staff or visitors. For additional clarity, the decimal values of zero are removed from the purchase price text. The text now reads "$50" instead of "$50.00." • For additional clarity and consistency, the sentence "Refer to color restrictions (Page 1, Item 4)" is added. This change is necessary for additional clarity concerning color restrictions as the color restrictions for RPPM items are now provided within a specific section of the RPPM.
PRAYER, HOLY CARDS, DEITY PHOTOS • The dimensions for this is increased from 4"x6" to 8"x10." This change is necessary for consistency with Department policy for similar items as the updated dimension size is consistent with the size for photos allowed in the APPS. • These items are a paper product and authorized for privilege group D inmates as it does not present a safety and security concern. For consistency concerning the possession of this item, privilege group D inmates are authorized to possess a quantity of 10.
PRAYER OILS • For additional clarity and document consistency, a hyphen is added in the words "nonalcoholic" and "nonflammable."

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Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
• Initial capitals are changed to lower case letters for the following terms: Kyphi, Frankinmyrrh, Sage, Cedar, Lavender, Sandalwood, and Rose. This change is necessary for additional clarity, as these terms do not need to be capitalized. • In regards to authorized musks, the text “Musk (any)” is removed and replaced with the names of two authorized common religious musk scents: “Arabian musk” and “Egyptian musk.” This change is necessary for safety and security concerns. The restriction on oil scents and musk scents is necessary to discourage vendors from shipping contraband products labeled as religious oils or relabeling popular non-religious designer scents as “musk” at the request of inmates or third-party persons ordering for inmates. • The words “limited to” and “at any time” are replaced with the words “not to exceed.” The word “ounces” is replaced with the abbreviation for that term, “oz.” These changes are necessary for additional clarity and document consistency. • The phrase “Oils, bottles, and labels must be clear or transparent” is added. This is necessary for safety and security concerns. Clear packaging allows custody to visually inspect the content for any contraband without opening the bottle. • The text “Oil bottles are to be shrink-wrapped when received from the vendor” is added. This change is necessary to provide additional assurance against product tampering prior to receipt at an institution. Approval of specific scents is necessary to limit scents that are most likely to be used by inmates to mask the smell of contraband items. Oils are included on the RPPM for inmate religious prayer use and are not intended for use as a substitute cologne or perfume.
PRAYER RUG OR MAT
• The word “fabric” is added concerning the allowable material for this item. It is necessary to clarify the approved materials for this item for safety and security concerns. Some rugs are made with animal skins. Inmates are not authorized to have large pieces of leather; thus, animal skin is a safety and security concern. • The statement “Rug may be multicolored (no red or blue)” is removed and replaced with the statement “Refer to color restrictions (Page 1, Item 4).” This is necessary for additional clarity concerning color restrictions as the color restrictions for RPPM items are now provided within a specific section of the RPPM.
PRAYER SHAWL/SCARF
• The word “Clothing” is added to the beginning of this item and is reorganized alphabetically and is addressed earlier in this document.
RELIGIOUS MEDALLION AND CHAIN
• The text “Chain/Sinew/Leather not to exceed 24" in length” is removed from the beginning of the item description and is relocated further within the text. This change is necessary for additional clarity as language is added to include additional size limitations and this text is relocated to the new location to provide all size limitations in the same area of the text. Also for additional clarity, the terms “sinew” and “leather” are no longer capitalized as these are not proper terms and do not need to be capitalized. • The word “medallion” is capitalized, as it is now the first word in the sentence. This change is necessary for additional clarity by using proper grammar. • The abbreviation “i.e.” is deleted and replaced with the phrase “including but not limited to.” The abbreviation “etc.” is also deleted, as it is redundant to the phrase “not limited to.” These changes are necessary for additional clarity by providing a list of possible examples rather than providing a list of specific examples of this item with the abbreviation of the term, “that is” and allowing for the possible other examples of a religious chain with “etc.”

INITIAL STATEMENT OF REASONS

Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
• The following items are added to the list of authorized religious medallions: Cross, Medicine Wheel, and Rosette. These items are added at the request of inmates and approval by the SRRC. All seven medallion types are listed in alphabetical order so as not to show preference to any specific religious group. • For additional clarity, the word “pentagram” is no longer capitalized as the term is not proper terms and capitalization is not needed: • For document consistency concerning item dimension limitations, the text “shall not exceed” is removed and the phrase, “not to exceed” is added. For additional clarity, this information is provided within its own sentence and the comma after the word “diameter” is removed and replaced by a period. The text now reads: “Medallion (including, but not limited to, Cross, Crucifix, Medicine Wheel, pentagram, rosette, Star of David, Thor’s hammer) not to exceed 1.5" or 38.1 mm. in diameter.” • The text referenced above in the first bullet is relocated to this location and is amended to add “(may be beaded)” in reference to the term sinew. The text now reads. “Chain, leather, sinew (sinew may be beaded) not to exceed 24" or 609.6 mm. in length.” Crafters will often bead sinew for decorative purposes and beaded sinew is authorized. Beads shall be in accordance with the beading requirements listed in the RPPM. Relocating this information conforms to the Department grammar rules policy. • In regards to the size limitations of this item, the following text is added: “not to exceed 3/16” or 4.8 mm. in diameter, individual links not to exceed 3/16” or 4.8 mm. in diameter.” There were not any previous size limitations, and heavy chains are a security concern as they can be used as weapons. • As referenced above, the comma at the end of the word “diameter” is removed and replaced by a period and as a result the word “Obtainable” is capitalized. Additionally, the comma at the end of the text “Obtainable only as a set,” is replaced by a period. It is necessary to create a stand-alone sentence rather than part of a larger sentence set off by a comma for additional clarity concerning the possession of this item. • For additional clarity and document consistency, the word “value” is removed and replaced by the words “purchase price.” The price is the objective cost included on the vendor’s invoice. This change in terms is necessary for additional clarity as the word “value” can result in potential subjective personal conflicting interpretations the purchase price is the objective cost included on the vendor’s invoice. • The words “one set per inmate” are deleted. This is necessary, as the item limitation within the item description is redundant to the limit columns for this item. • The statement “May be worn on either the inside or outside of the shirt” is added. This language is necessary for clarity concerning wearing this item. • The statement “Refer to Item Use Limitations (Page 2, Item 7)” is added for additional clarity concerning item use limitations as a new section is created in the RPPM for safety and security concerns. Items may be worn throughout the institution but not worn when leaving institution grounds.
RUNE TILES/SHELLS
• This combined item is deleted from the RPPM and Rune Tiles and Sea Shells are presented as separate items. This change is needed to comply with the dimensions for sea shells established in the *Rouser v. White* No. 2:93-cv-0767-LKK-GGH (PC) settlement.
SEA SALT
• For document consistency, the item description is restructured to remove the words “limited to” and “or less at any time” and replace with the phrase “not to exceed.”

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Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
SEA SHELLS • This item is added to the RPPM. This change is necessary for clarification concerning size limitations for seashells as provided in the *Rouser v. White* No. 2:93-cv-0767-LKK-GGH (PC) settlement. • The text "Not to exceed ½ or 12.7 mm. in diameter" and "One package of 18 shells." is added. This item limitations are established in the *Rouser v. White* settlement. • The statement "Refer to color restrictions (Page 1, Item 4)" is added for standard color compliance. This change is necessary for additional clarity concerning color restrictions as the color restrictions for RPPM items are now provided within a specific section of the RPPM. • Inmates in privilege groups A, B, and C are authorized to possess one set of each of this item. Inmates in privilege group D are not authorized to possess this item. This quantity limitation is the quantity limitation that was provided for this item in the combined item "Rune Tile/Shells."
SPIRITUAL BAG • The term "medicine" is removed from the title of this item and replaced with the term "spiritual. The purpose of revising the word "Medicine" and replacing it with the word "Spiritual" is to make the name inclusive of multiple religions. • The text "Including, but not limited to: medicine bag or rune bag" is added for additional clarity. • The sentence regarding the dimensions of the bag is amended to read, "Bag not to exceed 2"x 3" or 50.8 x 76.2 mm" for additional clarity. • The phrase "other natural material" is deleted and "cloth" is added as the approved material to be more specific to the type of material allowed. The other authorized material, "soft leather" remains unchanged. The words "other natural material" are deleted as the description is vague and the word "cloth" is added as a specific description for material that is allowed. • The following text is added regarding the cord of the bag: Length of cord not to exceed 24" (609.6 mm). This is necessary due to safety and security concerns regarding the bag's cord. • The following text is added in regards to wearing this item: May be worn either inside or outside of the shirt. This is necessary to allow for inmates to wear the spiritual bags either inside or inside their shirt. To maintain the safety and security of the institution, bags are subject to search when worn within the institution and cannot be worn when leaving institutions' grounds. • The statement "Color may be natural leather or as specified in color restrictions (Page 1, Item 4)" is added. This is necessary for additional clarity concerning color restrictions as the color restrictions for RPPM items are now provided within a specific section of the RPPM. Additionally, most spiritual bags are made of natural undyed leather. • The statement "Refer to Item Use Limitations (Page 2, Item 7)" is added. This is necessary for additional clarity concerning item use limitations as a new section is created in the RPPM for safety and security concerns.
STONES • For document consistency with item dimension limitations, the phrase "no larger than" is removed and replaced with the phrase "not to exceed" in two locations as a non-substantive change and document consistency. • The statement "Stones may include carved statue images (i.e. Buddha, Jesus, Mary)" is added. This change is necessary to allow the stone to be inclusive of multiple religions.

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Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
• Due to safety and security concerns, the text “No sharp edges or made of obsidian” is added. Obsidian is considered both a stone and a natural glass, which can be broken into sharp edges and pose a security concern.
TALLIT KATAN/TSITSIT The word “Clothing” is added to the beginning of this item and is reorganized alphabetically and is addressed earlier in this document.
TAROT, DIVINATION, RUNE CARDS • The word “SET” is added to the quantity columns for additional clarity. • Privilege group D is authorized to possess one set of this item as this is a paper product and there are no security concerns. The quantity limit is sufficient to allow inmates to practice their faith, and is consistent with Department policy for similar items as the APPS authorizes one set of playing cards.
TEFILLIN, PHYLACTERIES • For additional clarity, the word “value” is removed and replaced with the word “price.” This change is necessary as the word “value” can result in subjective personal conflicting interpretations while price is the objective cost included on the vendor’s invoice. • The purchase price is increased from $300 to $380. This change is necessary to allow for inflation since the original RPPM was published in 2013. • Due to safety and security concerns, the following text is added: “Carrying bag shall be clear plastic or clear vinyl only.” Bags must be clear as staff are able to view the contents of the bag to ensure that contraband is not concealed. • The statement “May be x-rayed for inspection” is added. This change is necessary as the boxes on the tefillin or phylacteries are sealed shut by the manufacturer and to open them for inspection would destroy the item. The x-ray inspection fulfills that safety and security needs are met while the item’s purpose is not destroyed.
TILES • This item is provided on the RPPM separately from the previously combined item RUNE TILES/SHELLS. It is necessary to provide the information separately to comply with the *Rouser v. White* No. 2:93-cv-0767-LKK-GGH (PC) settlement agreement, which provided specific size limitations for sea shells. The two items could no longer be combined. • For additional clarity, the word “shall” is removed, as it is not required with the new sentence structure. • The authorized size of the tile is changed from ¾” x ¾ to 1” x 1” (25.4 mm. x 25.4 mm.). This change is necessary to allow inmates a greater opportunity to purchase this item as most vendors only sell 1”x1” tiles. • The phrase “One set per inmate” is removed. This change is necessary due to safety and security concerns as the limit is determined by the inmate’s privilege group. • The sentence referencing the item’s instruction book is amended to add the words “May include” and delete the word “with.” This change is necessary to allow inmates to possess this item even without an instruction book rather than having the instruction be a requirement for the possession of this item.

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Proposed Changes to Religious Personal Property Matrix

PROPOSED CHANGED TO ITEM DESCRIPTIONS AND ALLOWABLE AMOUNTS
• In the sentence regarding the allowable set for this item, the word “shall” is deleted and the word “to” is added. This change is necessary for additional clarity and document consistency with terms. • In the sentence referencing the authorized construction material, the text “Runes” is removed and replaced with the text “Tiles.” This change is needed for accuracy as the combined item is deleted in this revision and the item TILES is provided here instead. • In that same sentence in the text within the parenthesis, for additional clarity by using the appropriate abbreviation to present examples, the abbreviation of “i.e.” is replaced with “e.g.” • The statement “Refer to color restrictions (Page 1, Item 4)” is added. This change is necessary for additional clarity concerning color restrictions as the color restrictions for RPPM items are now provided within a specific section of the RPPM. • Inmates in privilege groups A, B, and C are authorized to possess one set of each of this item. Inmates in privilege group D are not authorized to possess this item. This quantity limitation is the quantity limitation that was provided for this item in the combined item “Rune Tile/Shells.”
WAND • The words “pliable twig” are added and the sentence, “If soft material is unavailable a pliable twig may be utilized” is deleted. This change is needed for additional clarity concerning the allowable material for this item.